

Pan did not exist prior to the beginning of the Empire.

In fact, however, this evidence is not entirely conclusive. The title 'founder' was often used by rulers in reference to cities which they had enlarged, or reorganised, or embellished, but which already had long histories. So-called 'founder coins' showing the Roman emperor following a plough, the symbol of 'ground breaking', often appear more than once in the history of a city. Nero is called 'founder' on a coin of Ptolemais-Akko,⁸ for example, Jerusalem, was 'founded' in this sense by Hadrian, and named Aelia Capitolina, despite the fact that these cities had already existed for centuries.⁹ Caesarea Maritima was likewise 'founded' more than once,¹⁰ as were many other cities in the Roman Empire, though admittedly the practice became more common from the second century forward than during the Julio-Claudian period.

¹⁰ The foundation of Baniyas, or 'Caesarea Philippi' is